A fishing gear impacts workshop was held in Boston in October 2001 that reviewed and discussed exactly how the hydraulic and nonhydraulic (Maine ocean quahog fishery) clam dredges operate and what their potential impacts could be. The panelists heard presentations and had discussions on: 1) the actual fishery descriptions, 2) the effects of the fishery on the environment, 3) the strength of the evidence of those effects, and 4) what potential management implications were possible. The full discussion of the clam dredge analyses from the workshop is presented here and the full workshop report evaluating all gear is included in this amendment as Appendix 4.

Mr. Dave Wallace (Wallace and Associates) presented a thorough description of the evolution and current use of the hydraulic clam dredge for the surfclam and ocean quahog fisheries. A brief discussion of "dry dredges" used in the Maine "mahogany" ocean quahog fishery was led by Wallace with contributions from the workshop panelists. Subsequent to the workshop, Wallace (pers. comm.) has additionally estimated that the average hydraulic clam dredge takes about 600 man-hours to build and constitutes an investment of almost $30,000 (without hoses and pumps). Thus, industry is quite leery of hanging the dredge up and potentially losing it. This section of the report summarizes his presentation and the panel discussion.

Hydraulic clam dredges have been used in the surfclam fishery for over five decades and in the ocean quahog fishery since its inception in the early 1970s. These dredges are highly sophisticated and are designed to: 1) be extremely efficient (80 to 95% capture rate); 2) produce a very low bycatch of other species; and 3) retain very few undersized clams.

The typical dredge is 12 feet wide and about 22 feet long and uses pressurized water jets to wash clams out of the seafloor. Towing speed at the start of the tow is 2.5 knots and declines as the dredge accumulates clams. The dredge is retrieved once the vessel speed drops below 1.5 knots, which can be only a few minutes in very dense beds. However, a typical tow lasts about 15 minutes. The water jets penetrate the sediment in front of the dredge to a depth of about 8 - 10 inches, depending on the type of sediment and the water pressure. The water pressure that is required to fluidize the sediment varies from 50 pounds per square inch (psi) in coarse sand to 110 psi in finer sediments. The objective is to use as little water as possible since too much pressure will blow sediment into the clams and reduce product quality. The "knife" (or "cutting bar") on the leading bottom edge of the dredge opening is 5.5 inches deep for surfclams and 3.5 inches for ocean quahogs. The knife "picks up" clams that have been separated from the sediment and guides them into the body of the dredge ("the cage"). If the knife size is not appropriate, clams can be cut and broken, resulting in significant mortality of clams left on the bottom. The downward pressure created by the runners on the dredge is about 1 psi.

It was pointed out by a panel member that the high water pressure associated with the hydraulic dredge can cause damage to the flora and fauna associated with bottom habitats. However, water pressure greater than that required for harvesting will reduce the quality of the clams by loading them with sand and increase the rate of clam breakage. Therefore, water pressure is usually self regulated.

There are currently two types of hydraulic dredges used in the fishery, stern rig dredges and side rig dredges. The chain bag on a side rig dredge drags behind the dredge and helps smooth out the trench created by the dredge. The chain bag results in significantly more damage to small clams and other bycatch than occurs with the stern rig dredge. With the stern rig dredge, which is basically a giant sieve, small clams and bycatch fall through the bottom of the cage into the trench and damage or injury is minimal. Improvements in gear efficiency have reduced bottom time and helped to limit the harvest of surfclams to a relatively small area in the mid-Atlantic Bight.

Prior to 1990, the resource was managed by controlling the number of hours a vessel could fish. Consequently, towing speeds were maximized to catch as many clams as possible regardless of the damage done to the clams or the habitat. Cutting and breakage of discarded clams were estimated to be as high as 90% in some locations and under some conditions decomposition of dead clams caused reduced oxygen concentrations in sediments to the point that clams were killed. Incidental mortality is currently estimated to be well under 10% because quota management has removed the need for vessels to catch as many clams as possible as quickly as possible.

Concurrent with the change in harvesting practices that occurred after 1990, there has also been a significant reduction in fishing effort and a shift to stern rig dredges. About 60 side-rig vessels pulling 80 dredges were taken out of the fishery after 1990. The number of surfclam vessels decreased from 128 in 1990 to 35 in 2001, while the number of vessels that landed ocean quahogs (excluding the Maine fishery) dropped from 56 in 1990 to 30 in 2001. Currently there are only 4 side rig vessels pulling five dredges left in the fleet.

Surfclams live mostly in sand which is disturbed and re-suspended by storms and, in some locations, by strong bottom currents. Ocean quahogs live at greater depths, mostly in finer sand and silt/clay substrates which are less affected by natural physical disturbances. Surfclams and ocean quahogs are not found in commercial quantities in gravel or mud habitats or in depths greater than about 250 feet.

Hydraulic clam dredges can be operated in areas of large grain sand, fine sand, sand and small grain gravel, sand and small amounts of mud, and sand and very small amounts of clay. Most tows are made in large grain sand. Dredges are not fished in clay, mud, pebbles, rocks, coral, large gravel greater than one half inch, or seagrass beds. Boat captains will not dredge in areas with very soft or hard substrate where they run the risk of losing or damaging the gear. The fishery is also limited to sandy sediment because the processors do not want mud blown into the clam bodies by the dredge.

The spatial scale of fishing effort varies depending on which species is the target: surfclams are harvested primarily in a small area off the New Jersey coast whereas ocean quahogs are harvested over a larger area that includes offshore waters. Areas with denser concentrations of clams would presumably be dredged more intensively, i.e., a higher percentage of the bottom would be affected. Because surfclams are concentrated in a very defined area off the New Jersey coast where the bottom is so homogeneous, a high proportion of the bottom over this large contiguous area is affected by dredging. Surfclams grow much more rapidly than ocean quahogs and surfclam beds