



Mid-Atlantic Fishery Management Council

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Michael P. Luisi, Chairman | G. Warren Elliott, Vice Chairman
Christopher M. Moore, Ph.D., Executive Director

MEMORANDUM

Date: September 28, 2017
To: Executive Committee
From: Chris Moore
Subject: 2017/2018 Implementation Plans

The Executive Committee will meet on **Tuesday, October 10th at 10:00 a.m.** to receive an update on the 2017 Implementation Plan and discuss the 2018 Implementation Plan.

The following documents are enclosed:

- 1) Updated 2017 Deliverables – this section from the 2017 Implementation Plan has been updated to reflect modifications and additional projects/activities that were not included in the original implementation plan
- 2) Proposed 2018 Implementation Plan
- 3) Comments from Hank Lackner regarding 2018 priorities

The 2014-2018 Strategic Plan and other related documents are available on the Council's website at www.mafmc.org/strategic-plan.

PROPOSED 2017 DELIVERABLES

Updated 9/28/2017

This section provides an overview of deliverables expected by the end of the implementation plan period. Since many of the proposed implementation activities cannot be measured with traditional metrics, the list of deliverables establishes a mechanism for measuring the Council's progress toward achieving the goals and objectives of the strategic plan.

SUMMER FLOUNDER, SCUP, BLACK SEA BASS

- ☐ 2017 – 2019 black sea bass specifications (based on benchmark assessment results)
- ☐ 2018 specifications for summer flounder ~~and scup~~ (review)
- ☐ **2018 – 2019 specifications for scup (develop and approve)**
- ☐ 2017 recreational management measures for black sea bass
- ☐ 2018 recreational management measures for summer flounder, scup, and black sea bass
- ☐ Advisory Panel fishery performance reports
- ☐ Comprehensive summer flounder amendment/framework (ongoing)
- ☐ Black sea bass amendment (initiate)
- ☐ **Summer flounder, scup, and black sea bass framework – commercial AMs (initiate)**
- ☐ Scup framework to modify quota periods
- ☐ **Summer flounder recreational management project (contract)**
- ☐ **Black sea bass wave 1 EFP/LOA framework (initiate)**

MACKEREL, SQUID, BUTTERFISH

- ☐ 2018-2020 specifications for squids and butterfish (develop and approve)
- ☐ Squid capacity amendment
- ☐ 2018 specifications for Atlantic mackerel (review)
- ☐ Advisory Panel fishery performance reports
- ☐ Butterfish cap review
- ☐ ~~Review and revise goals and objectives for MSB~~
- ☐ Chub mackerel amendment (initiate)
- ☐ Industry Funded Monitoring Amendment (ongoing - GARFO lead)

RIVER HERRING AND SHAD

- ☐ RH/S cap for Atlantic mackerel fishery for 2018 (review)
- ☐ RH/S progress update

BLUEFISH

- ☐ 2018 bluefish specifications (review)
- ☐ Advisory Panel fishery performance report
- ☐ Bluefish allocation amendment (initiate)

GOLDEN AND BLUELINE TILEFISH

- ☐ 2018-2020 golden and blueline tilefish specifications (develop and approve)
- ☐ Advisory Panel fishery performance reports
- ☐ 5 year IFQ review

SURFCLAMS AND OCEAN QUAHOGS

- ☐ 2018-2020 surfclam and ocean quahog specifications (develop and approve)
- ☐ Advisory Panel fishery performance reports
- ☐ Excessive shares amendment (ongoing)
- ☐ ITQ review project (contract)
- ☐ Review and revise FMP goals and objectives

SPINY DOGFISH

- ☐ 2018 spiny dogfish specifications (review)
- ☐ Advisory Panel fishery performance report

ECOSYSTEM AND OCEAN PLANNING/HABITAT

- ☐ EFH review paper (ongoing)
- ☐ Add deep sea coral protection areas to national MPA network
- ☐ **Regional habitat assessment (initiate)**

GENERAL

- ☐ EAFM guidance document (refine risk assessment approach for 2018)
- ☐ 2019-2023 Strategic Plan (initiate development)
- ☐ **Revise SOPP**
- ☐ **Webinar policy**
- ☐ **Windowpane flounder accountability measures (Framework 57; NEFMC lead)**

COMMUNICATION AND OUTREACH

- ☐ Implementation of Council communication and outreach plan
- ☐ Council action web pages
- ☐ Fact sheets and outreach materials
- ☐ Public comment policy/guidelines

SCIENCE AND RESEARCH

- ☐ Mid-Atlantic collaborative research program review
- ☐ 2016 – 2017 Mid-Atlantic collaborative research projects (ongoing)
- ☐ Framework to modify Council's risk policy
- ☐ Omnibus amendment for data modernization (ongoing - GARFO lead)
- ☐ 2017 tilefish survey project
- ☐ **SBRM 3-year review**

POSSIBLE ADDITIONS

- ☐ Permit application and renewal process – **HMS**
- ☒ ~~Monkfish amendment – catch shares~~
- ☐ Squid buffer area action (**initiate**)
- ☒ ~~River herring and shad stock in the fishery issue~~
- ☒ ~~False albacore action~~
- ☒ ~~Surfclam and ocean quahog action to change harvest regulations~~



DRAFT

2018 IMPLEMENTATION PLAN

MID-ATLANTIC FISHERY MANAGEMENT COUNCIL

DRAFT: 9/27/2017

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INTRODUCTION

The Council initiated its Visioning and Strategic Planning Project in 2011 in an effort to address current and future challenges and secure a more stable and sustainable future for Mid-Atlantic fisheries. Between September 2011 and February 2012, the Council collected input for the strategic plan from more than 1,500 stakeholders through surveys, roundtable meetings, and position letters. Their input was summarized in the *Stakeholder Input Report*, released by the Council in June 2012.

In August 2012, the Council established a Visioning and Strategic Planning Working Group composed of Council members, stakeholders, and regional leadership. Through a series of meetings from August-December 2012, the working group crafted a vision, mission, goals, and objectives for the strategic plan. The framework developed by the working group was further refined by Council staff and approved by the Council in August 2013. The final 2014 – 2018 Strategic Plan is available at www.mafmc.org/strategic-plan, along with other related documents and background information.

The Council's strategic plan provides the first comprehensive strategic approach for fisheries management in federal waters off the Mid-Atlantic coast. Over the next five years, the strategic plan will guide the Council's efforts to achieve sustainable and productive fisheries, a healthy marine ecosystem, and stable coastal communities.

Implementation of the strategic plan will be a long-term process supported through the annual development of one-year implementation plans that identify specific tasks necessary for achieving the Council's goals and objectives. Annual implementation plans are designed for use as a planning tool by the Council and staff and as a way to update the public on progress toward achieving the goals and objectives of the strategic plan. Each year's plan is designed to provide a comprehensive and realistic framework for merging the Council's ongoing projects with new initiatives.

STRATEGIC PLAN OVERVIEW

Vision

Healthy and productive marine ecosystems supporting thriving, sustainable marine fisheries that provide the greatest overall benefit to stakeholders.

Mission

The Council manages marine fisheries in federal waters of the Mid-Atlantic region for their long-term sustainability and productivity consistent with the National Standards of the Magnuson-Stevens Fishery Conservation and Management Act. The Council is committed to the effective stewardship of these fisheries and associated habitats by incorporating scientific information and informed public input in transparent processes that produce fishery management plans and programs.

Core Values

- ❖ Stewardship
- ❖ Integrity
- ❖ Effectiveness
- ❖ Fairness
- ❖ Competence
- ❖ Clear Communication

2014 – 2018 GOALS, OBJECTIVES, AND STRATEGIES

Communication

Goal: Engage, Inform, and educate stakeholders to promote public awareness and encourage constructive participation in the Council process.

- Objectives:**
- Develop and implement a strategic communications plan to provide clear and accurate information to a broad range of stakeholders
 - Engage a diverse audience of stakeholders
 - Increase stakeholder trust and facilitate greater stakeholder engagement by making the Council process accessible and transparent
 - Increase awareness and understanding of fishery science and management
 - Increase stakeholder involvement in the development of fishery management actions

Science

Goal: Ensure that the Council's management decisions are based on timely and accurate scientific data that are analyzed and modeled in a manner that improves management performance and builds stakeholder confidence

- Objectives:**
- Promote the collection and analysis of accurate and timely scientific data to support the Council's management plans and programs
 - Improve our understanding of the social and economic dimensions of Mid-Atlantic fishing communities
 - Promote the collection and analysis of data needed to support the Council's transition to an Ecosystem Approach to Fisheries Management
 - Encourage effective stakeholder participation in data collection and analysis
 - Promote efficient and accurate methods of monitoring and reporting

Management

Goal: Develop fishery management strategies that provide for productive, sustainable fisheries.

- Objectives:**
- Evaluate the Council's fishery management plans
 - Incorporate economic and social analysis of management alternatives into the decision-making process
 - Develop management strategies that enable efficient operation of commercial and recreational fishing businesses
 - Develop innovative management strategies for recreational and commercial fisheries
 - Advance ecosystem approaches to fisheries management in the Mid-Atlantic

Governance

Goal: Ensure that the Council's governance structures and practices fairly represent stakeholder interests, are coordinated with the Council's management partners, and include a clear and well-defined decision-making process.

- Objectives:**
- Establish a formal decision-making process for the development and evaluation of management actions
 - Develop and strengthen partnerships to promote greater efficiency and enhance coordination among management partners and other relevant organizations
 - Ensure that stakeholder interests are accurately understood and meaningfully considered in the Council process

PROPOSED 2018 DELIVERABLES

This section provides an overview of deliverables expected by the end of the implementation plan period. Since many of the proposed implementation activities cannot be measured with traditional metrics, the list of deliverables establishes a mechanism for measuring the Council's progress toward achieving the goals and objectives of the strategic plan.

SUMMER FLOUNDER, SCUP, BLACK SEA BASS

- ☐ 2019 specifications for summer flounder and black sea bass (develop and approve)
- ☐ 2019 specifications for scup (review)
- ☐ 2019 recreational management measures for summer flounder, scup, and black sea bass
- ☐ Advisory panel fishery performance reports
- ☐ Summer flounder amendment: commercial issues and goals and objectives
- ☐ Black sea bass amendment (scoping)
- ☐ Summer flounder, scup, and black sea bass commercial AM framework
- ☐ Black sea bass wave 1 LOA framework
- ☐ Summer flounder recreational management project (contract)

MACKEREL, SQUID, BUTTERFISH

- ☐ 2019 specifications for squids and butterfish (review)
- ☐ 2019-2021 specifications for Atlantic mackerel (develop and approve)
- ☐ Atlantic mackerel amendment to address rebuilding
- ☐ Longfin squid Martha's Vineyard/Nantucket buffer zone framework
- ☐ Advisory panel fishery performance reports
- ☐ Butterfish cap review
- ☐ Review and revise FMP goals and objectives
- ☐ Chub mackerel amendment
- ☐ Industry funded monitoring amendment (ongoing - GARFO lead)

RIVER HERRING AND SHAD

- ☐ RH/S cap for Atlantic mackerel fishery for 2019 (review)
- ☐ RH/S progress update

BLUEFISH

- ☐ 2019 specifications for bluefish (develop and approve)
- ☐ Advisory panel fishery performance report
- ☐ Bluefish allocation amendment (scoping and development)

GOLDEN AND BLUELINE TILEFISH

- ☐ 2019 specifications for golden tilefish (review)
- ☐ 2019-2021 specifications for blueline tilefish (develop and approve)
- ☐ Advisory panel fishery performance reports

SURFCLAMS AND OCEAN QUAHOGS

- ☐ 2019 surfclam and ocean quahog specifications (review)
- ☐ Advisory panel fishery performance reports

- ☐ Excessive shares amendment (ongoing)
- ☐ ITQ review project (contract)

SPINY DOGFISH

- ☐ 2019-2021 spiny dogfish specifications (develop and approve)
- ☐ Advisory panel fishery performance report

ECOSYSTEM AND OCEAN PLANNING/HABITAT

- ☐ EFH redo (ongoing)
- ☐ Regional habitat assessment (ongoing)
- ☐ Add deep sea coral protection areas to national MPA network

GENERAL

- ☐ 2019-2023 strategic plan development
- ☐ Commercial fisheries eVTR framework
- ☐ Advisory panel appointments

COMMUNICATION AND OUTREACH

- ☐ Implementation of council communication and outreach plan (ongoing)
- ☐ Council action web pages
- ☐ Fact sheets and outreach materials

SCIENCE AND RESEARCH

- ☐ Mid-Atlantic collaborative research program review
- ☐ 2016 – 2017 Mid-Atlantic collaborative research projects (review results)
- ☐ Omnibus amendment for data modernization (ongoing - GARFO lead)

POSSIBLE ADDITIONS

ACTION DEVELOPMENT CHECKLIST

A significant portion of the strategies included in the Council's strategic plan cannot be "completed" because they relate to tasks that should be considered an intrinsic part of every project or action. This section is the companion to the Proposed Deliverables section—it provides a mechanism for ensuring that the Council is upholding the standards included in its strategic plan. The Action Development Checklist was designed to be used by the Council and Staff as a guide for integrating the Council's strategic goals into the development and evaluation of management alternatives.

COMMUNICATION

- ☐ Ensure that communication materials meet the federal plain language guidelines
- ☐ Provide conference lines or webinar access to meetings whenever possible
- ☐ Ensure that meetings and events are posted on Council website calendar in a timely manner and with relevant information and documents
- ☐ Follow Council guidelines for collection and summarization of public comments
- ☐ Ensure that background information about the action is included with briefing materials each time the issue is discussed at a Council meeting
- ☐ Consider the feasibility and appropriateness of a workshop as part of the action development process
- ☐ Ensure that scoping and public hearings are held in locations with high concentrations of interested individuals
- ☐ Use targeted communication to inform stakeholders and solicit public input from individuals and groups that are most likely to be interested in or affected by the potential action

SCIENCE

- ☐ Fully consider species interactions in the assessment process and in the determination of catch limits
- ☐ Effectively communicate stakeholders' concerns or recommendations regarding monitoring/observing to the NEFSC

MANAGEMENT

- ☐ Evaluate the cumulative social and economic impacts of proposed and existing management alternatives
- ☐ Consider energy efficiency in the development of management measures
- ☐ Account for uncertainty in recreational catch estimates
- ☐ Support the development of models and analyses that evaluate alternative bag, size, and seasonal limits
- ☐ Reduce regulatory discards
- ☐ Ensure fair access to recreational fisheries throughout their range
- ☐ Incorporate species interactions into fishery management plans and coordinate these considerations across appropriate management plans
- ☐ Consider the relationship between essential fish habitat and productivity of marine resources into management decisions
- ☐ Minimize adverse ecosystem impacts

GOVERNANCE

- ☐ Follow Council guidelines for evaluation of stakeholder input
- ☐ Use advisory bodies and stakeholder input to inform the decision-making process and actively monitor changing conditions in the fisheries and ecosystem

SCIENCE AND RESEARCH NEEDS

This section summarizes the specific science and research needs that were identified in the strategic plan. These strategies are handled differently because they require additional planning in coordination with NOAA's Northeast Fisheries Science Center and other research institutions. The Science Center has already played a significant role in the development of the strategic plan, but since the Council has little control over how and when the science-related tasks of the strategic plan will be addressed, the implementation of these strategies requires a unique approach.

DATA NEEDS

- ☐ Timeline for completion of acceptable benchmark assessments for all of the Council's managed fisheries
- ☐ Oceanographic data related to climate change and ocean acidification
- ☐ Regional evaluation of species interactions within the marine ecosystem
- ☐ Climate change risk assessment for the Northeast marine ecosystem
- ☐ Habitat data—particularly data to link habitat protection with fishery productivity
- ☐ Relevant and up-to-date social and economic data about Mid-Atlantic communities
- ☐ Real-time commercial fisheries data
- ☐ Bioeconomic models

RESEARCH METHODOLOGY, FUNDING, AND PROGRAM ADMINISTRATION

- ☐ Electronic VTRs / log books in the commercial and for-hire sectors
- ☐ Innovative technologies (e.g., electronic monitoring, smart phones, etc.) to improve the accuracy and/or efficiency of data collection
- ☐ Evaluation of potential uses for volunteer angler data in recreational management decisions
- ☐ Additional observer program funding options
- ☐ Cooperative and collaborative research program expansion

MANAGEMENT STRATEGY INNOVATION

- ☐ Management strategies that account for uncertainty in recreational catch estimates
- ☐ Management strategies that reduce regulatory discards
- ☐ Management strategies that minimize adverse ecosystem impacts
- ☐ Management strategies that ensure fair access to recreational fisheries

2018 IMPLEMENTATION ACTIVITIES

This section identifies the specific activities and projects that the Council plans to begin or complete in 2018. The matrix is organized around the four goal areas identified in the strategic plan and includes anticipated timelines for completion of each task. Please note that the matrix below does not include routine or annual activities such as development of advisory panel fishery performance reports or annual specifications.

Implementation Activity	Year				
	14	15	16	17	18
COMMUNICATION & OUTREACH					
1. Council Communication and Outreach Plan Implementation				•	•
SCIENCE & RESEARCH					
2. Mid-Atlantic collaborative research program review			•	•	•
3. 2016 – 2017 Mid-Atlantic collaborative research projects			•	•	•
4. Omnibus amendment for data modernization (GARFO lead)			•	•	•
MANAGEMENT					
Summer Flounder, Scup, Black Sea Bass					
5. Summer flounder amendment/framework	•	•	•	•	•
6. Black sea bass amendment				•	•
7. Summer flounder, scup, black sea bass framework – commercial AMs				•	•
8. Black sea bass wave 1 LOA framework				•	•
9. Summer flounder recreational management project (contract)					•
Mackerel, Squid, Butterfish					
10. Butterfish cap review		•	•	•	•
11. Review and revise goals and objectives for MSB				•	•
12. Industry Funded Monitoring Amendment (ongoing - GARFO lead)				•	•
13. Chub mackerel amendment				•	•
14. Atlantic mackerel amendment to address rebuilding					•
15. Longfin squid Martha's Vineyard/Nantucket buffer zone framework					•
River Herring and Shad					
16. RH/S cap for Atlantic mackerel fishery for 2019 (review)					•
17. RH/S progress update				•	•
18. Address additional conservation of river herring and shad through an interagency working group	•	•	•	•	•
Bluefish					
19. Bluefish allocation amendment (scoping and development)					•
Surfclam and Ocean Quahog					
20. Excessive Shares Amendment				•	•
21. ITQ review project (contract)				•	•

Implementation Activity	Year				
	14	15	16	17	18
Ecosystems and Ocean Planning/Habitat					
22. EFH redo		•	•	•	•
23. Add Deep Sea Coral protection areas to national MPA network				•	•
24. Regional habitat assessment				•	•
General					
25. 2019-2023 Strategic Plan				•	•
26. Commercial fisheries eVTR framework					•
27. Advisory panel appointments					•
GOVERNANCE					
28. Complete advisory panel fishery performance reports for each fishery	•	•	•	•	•
29. Participate on Seafood Marketing Committee		•	•	•	•
30. Participate in Partnership for Mid-Atlantic Fisheries Science	•	•	•	•	•
31. Participate in Atlantic Coastal Cooperative Statistics Program	•	•	•	•	•
32. Marine Recreational Information Program	•	•	•	•	•
33. Mid-Atlantic Regional Association for Coastal Ocean Observing System	•	•	•	•	•
34. Participate on the Chesapeake Bay Goal Implementation Team	•	•	•	•	•
35. Participate in Coastal and Marine Spatial Planning activities through coordination with Bureau of Ocean Energy Management (BOEM) and the Mid-Atlantic Regional Planning Body	•	•	•	•	•
36. Participate in Protected Resources Take Reduction meetings	•	•	•	•	•
37. Continue to coordinate with the NEFSC, particularly in relation to the goals, objectives, and strategies of the NEFSC strategic plan	•	•	•	•	•

Kiley Dancy

From: Hank Lackner <jdh1cl@aol.com>
Sent: Saturday, September 23, 2017 11:10 AM
To: Moore, Christopher; Luisi, Michael
Cc: wdelliot@comcast.net; Didden, Jason; Kiley Dancy; DiLernia, Tony; Nolan, Laurie; Nowalsky, Adam
Subject: 2018 priorities

Hello all,

As we get closer to the October council meeting, I would like to ask the executive committee to consider 3 issues as a priority for 2018.

1. I would like to see the council move forward/create a tiered system for loligo squid permit holders
2. ILLEX squid. I would like to see the council reconsider the no action for limited entry in the Illex Squid fishery.. the 2017 season highlights the need for action. The quota was caught in record time by a very small percentage of the permit holders. The fishery is obviously at overcapacity ...I would also ask the council to revisit the percentage when the fishery closes, reporting requirements as the fishery nears closure as well as requesting Garfo to use boatracs to inform the fleet of impending closures..
3. Lastly, i would like to see the council move forward with the motion made by Adam Nowalski at the last demersal meeting. The motion being, if the states don't show cooperation with the transfer of quota(due to a safe harbor declaration) landings flexibility would be revisited..

The safe harbor provision was granted to a NY vessel prior to hurricane Jose yet only a partial transfer was granted by North Carolina and the vessel/ state received an out right refusal by the state of New Jersey.. I am quite confident NY DEC reps will brief the council on this latest incident..

Thank you very much, I look forward to seeing you in October,

Hank Lackner

Sent from my iPad